

Message Text

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ACTION NEA-10

INFO OCT-01 ISO-00 /011 W
-----102511 041058Z /16-12
P 030552Z SEP 77
FM AMEMBASSY TEHRAN
TO SECSTATE WASHDC PRIORITY 4361

S E C R E T SECTION 1 OF 2 TEHRAN 7847

C O R R E C T E D C O P Y REF 210163 VICE 292269 AND TEXT
PARA 5.

FOR NEA/NAAS FROM SULLIVAN

E.O. 11652: GDS
TAGS: IR US
SUBJ: SPECIFIC GOALS AND OBJECTIVES FOR AMB

REF: STATE 210163

1. I BELIEVE LIST OF SPECIFIC GOALS AND OBJECTIVES CONTAINED
REFTEL IS COMPREHENSIVE, BALANCED AND REALISTIC. I AM GRATEFUL
TO BE SPARED FROM SOME OF THE MORE LUDICROUS POTENTIALS OF
THIS EXERCISE.

2. THERE ARE A FEW OTHER AREAS WHICH I FEEL OUGHT TO BE
INCLUDED, SINCE THEY SEEM TO OCCUPY A SIGNIFICANT PORTION OF
MY TIME AND ATTENTION. I LEAVE IT TO YOU TO PHRASE THEM AS
YOU WISH AND TO SPRINKLE THEM WHERE YOU WILL IN YOUR FORMAT.

3. FIRST IS THE VERY BROAD INTERFACE WHICH US AND IRAN HAVE
IN THE EDUCATIONAL AND INTELLECTUAL FIELDS. GIVEN CONTINUING
AFFLUENCE IN THIS COUNTRY, THERE WILL BE A SUSTAINED HEAVY
DEMAND FOR HIGHER EDUCATION. THIS MEANS A HEAVY FLOW OF
IRANIAN STUDENTS TO US FOR NEXT TWENTY YEARS WHILE
IRANIAN EDUCATIONAL SYSTEM GETS BUILT UP. IT WILL ALSO

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PROBABLY MEAN IRANIAN DEMAND FOR ESTABLISHMENT OF MORE US-
TYPE, US-STAFFED UNIVERSITIES IN IRAN, ALONG LINES OF
PAHLAVI AND DAMAVAND. I HAVE ALREADY BEEN HEAVILY ENGAGED
IN REVISING WAYS WE COUNSEL, ORIENT AND SCREEN
STUDENTS. I AM SURE I AILL BECOME INVOLVED IN ANY PUTATIVE
UNIVERSITY TRANSPLANTS.

4. THE US COMMUNITY HERE IS NEW, AMORPHOUS AND DISCRETE. IT NEEDS LEADERSHIP, COUNSEL, ASSISTANCE AND, IN EXTREMIS, PSYCHIATRIC ATTENTION. TEHRAN IS NOT AN EASY, COMFORTABLE CITY TO LIVE IN, EVEN IF INDIVIDUAL PERSIANS ARE HOSPITABLE. FRUSTRATIONS ABOUND IN ALL QUARTERS -- TRAFFIC, HOUSING, EDUCATION, MEDICAL ATTENTION, ETC. I BELIEVE A LOT OF MY TIME WILL BE SPENT IN GUIDING AND COUNSELING THIS GROWING GROUP OF CLIENTS. THIS WILL INCLUDE CONSTANT ATTENTION TO THE QUESTIONS OF DRUG ABUSE, AND SUPPORT OF LOCAL DEA EFFORTS.

5. THE IRANIANS WISH TO HAVE "MILITARY STAFF TALKS" WITH US. INSTITUTIONALIZING SUCH TALKS WOULD SMACK TOO MUCH OF THE APPURTENANCES OF AN ALLIANCE AND HAVE UNFORTUNATE REPERCUSSIONS IN ALL AZIMUTHS. HOWEVER, GIVEN THE INCREASING SIZE AND REGIONAL INFLUENCE OF THE IRANIAN MILITARY, WE NEED TO HAVE AD HOC TALKS WITH THEM IN MANY AREAS WHERE OUR MILITARY INTERESTS IMPINGE. ESTABLISHING AND NOURISHING THIS EXERCISE WILL REQUIRE MY ATTENTION.

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S E C R E T SECTION 2 OF 2 TEHRAN 7847

FOR NEA/IRN NAAS FROM SULLIVAN

6. OUR CONSULAR SECTION AND MANY SATELLITE ACTIVITIES ARE HOUSED IN A TOTALLY INADEQUATE AND INSECURE BUILDING. THROUGH INGENIOUS PROPOSALS BY OUR ADMINISTRATIVE COUNSELOR, WE ARE GOING TO BE ABLE TO BUILD A NEW OFFICE BUILDING ON THE EMB COMPOUND AT NO REPEAT NO EXPENSE TO USG EXCEPT FOR THE DISPOSAL OF AN UNUSED PATCH OF LAND IN TABRIZ. THE INCOMPETENCE OF FBO HAS ALREADY DELAYED THIS PROJECT BEYOND THE GROUND BREAKING DATE OF SEPTEMBER 1. WE WILL BADLY NEED THIS BUILDING BEFORE THE NEXT VISA RUSH IN THE LATE SPRING OF 1978. PAST EXPERIENCE INDICATES I WILL HAVE TO DO MUCH HEAD-KNOCKING IN WASHINGTON TO MEET THIS GOAL.

7. IN THE REPORTING PROGRAM, ONE OF MY PRINCIPAL GOALS IS AN ANALYSIS OF "AFTER PETROLEUM, WHAT". I AM NOT SATISFIED THAT IRAN HAS A PLAN TO ACHIEVE AN ADEQUATE SUBSTITUTE CAPACITY TO EARN FOREIGN EXCHANGE AND TO MAINTAIN ITS ECONOMY AT ITS CURRENT AFFLUENT LEVEL ONCE THE OIL DRIES UP. WHILE THIS IS A LONG WAY IN THE FUTURE, A CAREFUL US ANALYSIS OF THIS SITUATION COULD IDENTIFY PROBLEMS WHICH CAN BE TACTFULLY DISCUSSED WITH IRANIAN LEADERS TO SAVE THEM IN SPITE OF THEMSELVES. I WILL GIVE CONSIDERABLE PERSONAL DIRECTION TO THIS STUDY.

8. IN TOUCHING ON REGIONAL MATTERS, THE ROLE OF IRAN IN THE PERSIAN GULF MAY NEED TO BE SOMEWHAT MORE REFINED. ALSO, IT NEEDS TO BE BORN IN MIND THAT IRAQ, AS WELL AS PAKISTAN, IS
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DEVELOPING TECHNOLOGY WHICH COULD BE A THREAT TO NON-PROLIFERATION OF WEAPONS-GRADE FISSIONABLE MATERIAL. IN IRAQ'S CASE, IT WOULD BE HIGHLY ENRICHED URANIUM RATHER THAN PLUTONIUM PRODUCT FROM WASTE REPROCESSING.

9. IN MILITARY MATTERS, I FIND THAT I SPEND QUITE A LOT OF TIME INVOLVED IN DIRECTING AND PRODDING THE CURRENT MILITARY SALES AND ADVISORY PROGRAM HERE. GIVEN THE \$15 BILLION LEVEL INVOLVED IN THIS PROGRAM, AND THE VARIOUS SOPHISTICATED SYSTEMS, I AM SURE THIS WILL CONTINUE. I APPRECIATE THE GENERALLY NEGATIVE THRUST OF OUR ARMS TRANSFER POLICY, BUT ALSO EXPECT THAT IRAN, LIKE ISRAEL, WILL BE AN EXCEPTIONAL CASE FOR SOME TIME TO COME. HENCE, MY OBJECTIVES SHOULD REALISTICALLY INCLUDE SUPERVISION OF EXISTING AND ANTICIPATED FMS CASES.

10. FINALLY, THERE IS THE OBJECTIVE OF SELF-EDUCATION. THIS IS A NEW PART OF THE WORLD TO ME. I AM SPENDING A LOT OF TIME READING ITS HISTORY, LEARNING ITS CULTURE, EXPLORING ITS GEOGRAPHY AND DEMOGRAPHY. I HAVE ALREADY VISITED TABRIZ, MASHED, ISFAHAN, SHIRAZ, QASVIN, AND THE CASPIAN COAST. LATER IN THE YEAR, I WILL VISIT ABADAN, KHORRAMSHAHR, BANDAR ABBAS, BANDAR SHAHPUR, KHARG ISLAND AND OTHER POINTS IN THE PERSIAN GULF. I MAY ALSO ASK DEPT CONCURRENCE IN VISITS TO NEIGHBORING COUNTRIES. I EXPECT TO START LEARNING FARSI IN OCTOBER. ALL THIS WILL TAKE TIME AND SHOULD BE CONSIDERED A SPECIFIC OBJECTIVE FOR ANY AMBASSADOR HERE.
SULLIVAN

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